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#### **Review Article**

## We're All Terrorists Now: Critical—or **Hypocritical—Studies "on" Terrorism?**

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> This article reviews the new journal Critical Studies on Terrorism. The fashionable approach that this journal adopts towards the contemporary phenomenon of terrorism maintains that a "critical" and "self-reflexive" approach to the study of terrorism reveals a variety of shortcomings in the discipline. These range from a distorting overidentification with the Western democratic state perspective on terrorism to a failure to empathize with the misunderstood, non-Western, "other." This review examines whether the claims of the critical approach adds anything, other than pedantry and obscurity, to our understanding of the phenomenon. It concludes that it does not.

April 2008 witnessed the launch of a new journal devoted to Critical Studies on Terrorism. The choice of preposition in the title is not without interest. Why not "of" is the reader's immediate response? Yet the grammatically challenged recourse to "on," is, it would seem, tactical. Three articles in the initial offering address issues that might be found in mainstream political science or terrorism research journals. These articles, exploring the relevance of public health models for counterterrorism practice, an interview with a police officer, and an examination of the state of terror in Pakistan, afford credibility to the journal's claim that it evinces a concern for methodological pluralism and "inclusivity" (p. 3).

However, the somewhat ambiguous mission statement introducing the volume, taken in conjunction with the bulk of the articles solicited for publication, subsequently reveals this claim to be disingenuous: for the real—or more precisely surreal—purpose of the journal is to expose the questionable "ontological, epistemological and ideological commitments of existing terrorism studies" (p. 2). What this entails becomes increasingly apparent

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as one wades through the congealed prose, obscure jargon, philosophical posturing, and concentrated anti-Western self-loathing that comprise the core of this journal's first edition.

The journal, in other words, is not intended, as one might assume, to evaluate critically those state or non-state actors that might have recourse to terrorism as a strategy. Instead, the journal's ambition is to deconstruct what it views as the ambiguity of the word "terror," its manipulation by ostensibly liberal democratic state actors, and the complicity of "orthodox" terrorism studies in this authoritarian enterprise. Exposing the deficiencies in any field of study is, of course, a legitimate scholarly exercise, but what the symposium introducing the new volume announces questions both the research agenda and academic integrity of journals like *Studies in Conflict and Terrorism* and those who contribute to them. Do these claims, one might wonder, have any substance?

Significantly, the original proposal circulated by the publisher Routledge and one of the editors, Richard Jackson, suggested some uncertainty concerning the preferred title of the journal. *Critical Studies on Terrorism* appeared last on a list where the first choice was *Review of Terror Studies*. Evidently, the concision of a review fails to capture the critical perspective the journal promotes. Criticism, then, is central to the new journal's philosophy and the adjective connotes a distinct ideological and, as shall be seen, far from pluralist and inclusive purpose. So, one might ask, what exactly does a critical approach to terrorism involve?

#### What it Means to be Critical

The editors and contributors explore what it means to be "critical" in detail, repetition, and opacity, along with an excessive fondness for italics, in the editorial symposium that introduces the first issue, and in a number of subsequent articles. The editors inform us that the study of terrorism is "a growth industry," observing with a mixture of envy and disapproval that "literally thousands of new books and articles on terrorism are published every year" (pp. 1–2). In adding to this literature the editors premise the need for yet another journal on their resistance to what currently constitutes scholarship in the field of terrorism study and its allegedly uncritical acceptance of the Western democratic state's security perspective.

Indeed, to be critical requires a radical reversal of what the journal assumes to be the typical perception of terrorism and the methodology of terrorism research. To focus on the strategies practiced by non-state actors that feature under the conventional denotation "terror" is, for the critical theorist, misplaced. As the symposium explains, "acts of clandestine non-state terrorism are committed by a tiny number of individuals and result in between a few hundred and a few thousand casualties *per year over the entire world*" (original italics) (p. 1). The United States's and its allies' preoccupation with terrorism is, therefore, out of proportion to its effects. At the same time, the more pervasive and repressive terror practiced by the state has been "silenced from public and . . . academic discourse" (p. 1).

The complicity of terrorism studies with the increasingly authoritarian demands of Western, liberal state and media practice, together with the moral and political blindness of established terrorism analysts to this relationship forms the journal's overriding assumption and one that its core contributors repeat ad nauseam. Thus, Michael Stohl, in his contribution "Old Myths, New Fantasies and the Enduring Realities of Terrorism" (pp. 5–16), not only discovers ten "myths" informing the understanding of terrorism, but also finds that these myths reflect a "state centric security focus," where analysts rarely consider "the violence perpetrated by the state" (p. 5). He complains that the press have become too close to government over the matter. Somewhat contradictorily Stohl subsequently asserts that media reporting is "central to terrorism and counter-terrorism as political action," that

media reportage provides the oxygen of terrorism, and that politicians consider journalists to be "the terrorist's best friend" (p. 7).

Stohl further compounds this incoherence, claiming that "the media are far more likely to focus on the destructive actions, rather than on ... grievances or the social conditions that breed [terrorism]—to present episodic rather than thematic stories" (p. 7). He argues that terror attacks between 1968 and 1980 were scarcely reported in the United States, and that reporters do not delve deeply into the sources of conflict (p. 8). All of this is quite contentious, with no direct evidence produced to support such statements. The "media" is after all a very broad term, and to assume that it is monolithic is to replace criticism with conspiracy theory. Moreover, even if it were true that the media always serves as a government propaganda agency, then by Stohl's own logic, terrorism as a method of political communication is clearly futile as no rational actor would engage in a campaign doomed to be endlessly misreported.

Nevertheless, the notion that an inherent pro-state bias vitiates terrorism studies pervades the critical position. Anthony Burke, in "The End of Terrorism Studies" (pp. 37–49), asserts that established analysts like Bruce Hoffman "specifically exclude states as possible perpetrators" of terror. Consequently, the emergence of "critical terrorism studies" "may signal the end of a particular kind of traditionally state-focused and directed 'problem-solving' terrorism studies—at least in terms of its ability to assume that its categories and commitments are immune from challenge and correspond to a stable picture of reality" (p. 42).

Elsewhere, Adrian Guelke, in "Great Whites, Paedophiles and Terrorists: The Need for Critical Thinking in a New Era of Terror" (pp. 17–25), considers British government–induced media "scare-mongering" to have legitimated an "authoritarian approach" to the purported new era of terror (pp. 22–23). Meanwhile, Joseba Zulaika and William A. Douglass, in "The Terrorist Subject: Terrorist Studies and the Absent Subjectivity" (pp. 27–36), find the War on Terror constitutes "the single," all embracing paradigm of analysis where the critical voice is "not allowed to ask: what is the reality itself?" (original italics) (pp. 28–29). The construction of this condition, they further reveal, if somewhat abstrusely, reflects an abstract "desire" that demands terror as "an ever-present threat" (p. 31). In order to sustain this fabrication: "Terrorism experts and commentators" function as "realist policemen"; and not very smart ones at that, who while "gazing at the evidence" are "unable to read the paradoxical logic of the desire that fuels it, whereby *lack* turns to *excess*" (original italics) (p. 32). Finally, Ken Booth, in "The Human Faces of Terror: Reflections in a Cracked Looking Glass" (pp. 65–79), reiterates Richard Jackson's contention that state terrorism "is a much more serious problem than non-state terrorism" (p. 76).

Yet, one searches in vain in these articles for evidence to support the ubiquitous assertion of state bias: assuming this bias in conventional terrorism analysis as a fact seemingly does not require a corresponding concern with evidence of this fact, merely its continual reiteration by conceptual fiat. A critical perspective dispenses not only with terrorism studies but also with the norms of accepted scholarship. Asserting what needs to be demonstrated commits, of course, the elementary logical fallacy *petitio principii*. But critical theory apparently emancipates (to use its favorite verb) its practitioners from the confines of logic, reason, and the usual standards of academic inquiry.

Alleging a constitutive weakness in established scholarship without the necessity of providing proof to support it, therefore, appears to define the critical posture. The unproved "state centricity" of terrorism studies serves as a platform for further unsubstantiated accusations about the state of the discipline. Jackson and his fellow editors, along with later claims by Zulaika and Douglass, and Booth, again assert that "orthodox" analysts rarely bother "to interview or engage with those involved in 'terrorist' activity" (p. 2) or spend any

time "on the ground in the areas most affected by conflict" (p. 74). Given that Booth and Jackson spend most of their time on the ground in Aberystwyth, Ceredigion, not a notably terror rich environment if we discount the operations of *Meibion Glyndwr* who would as a matter of principle avoid *pob sais* like Jackson and Booth, this seems a bit like the pot calling the kettle black. It also overlooks the fact that *Studies in Conflict and Terrorism* first advertised the problem of "talking to terrorists" in 2001 and has gone to great lengths to rectify this lacuna, if it is one, regularly publishing articles by analysts with first-hand experience of groups like the Taliban, Al Qaeda and *Jemaah Islamiyah*.

A consequence of avoiding primary research, it is further alleged, leads conventional analysts uncritically to apply psychological and problem-solving approaches to their object of study. This propensity, Booth maintains, occasions another unrecognized weakness in traditional terrorism research, namely, an inability to engage with "the particular dynamics of the political world" (p. 70). Analogously, Stohl claims that "the US and English [sic] media" exhibit a tendency to psychologize terrorist acts, which reduces "structural and political problems" into issues of individual pathology (p. 7). Preoccupied with this problem-solving, psychopathologizing methodology, terrorism analysts have lost the capacity to reflect on both their practice and their research ethics.

By contrast, the critical approach is not only self-reflective, but also and, for good measure, self-reflexive. In fact, the editors and a number of the journal's contributors use these terms interchangeably, treating a reflection and a reflex as synonyms (p. 2). A cursory encounter with the *Shorter Oxford Dictionary* would reveal that they are not. Despite this linguistically challenged misidentification, "reflexivity" is made to do a lot of work in the critical idiom. Reflexivity, the editors inform us, requires a capacity "to challenge dominant knowledge and understandings, is sensitive to the politics of labelling . . . is transparent about its own values and political standpoints, adheres to a set of responsible research ethics, and is committed to a broadly defined notion of emancipation" (p. 2). This covers a range of not very obviously related but critically approved virtues. Let us examine what reflexivity involves as Stohl, Guelke, Zulaika and Douglass, Burke, and Booth explore, somewhat repetitively, its implications.

#### **Reflexive or Defective?**

Firstly, to challenge dominant knowledge and understanding and retain sensitivity to labels leads inevitably to a fixation with language, discourse, the ambiguity of the noun, terror, and its political use and abuse. Terrorism, Booth enlightens the reader unremarkably, is "a politically loaded term" (p. 72). Meanwhile, Zulaika and Douglass consider terror "the dominant tropic [sic] space in contemporary political and journalistic discourse" (p. 30). Faced with the "serious challenge" (Booth p. 72) and pejorative connotation that the noun conveys, critical terrorologists turn to deconstruction and bring the full force of postmodern obscurantism to bear on its use. Thus the editors proclaim that terrorism is "one of the most powerful signifiers in contemporary discourse." There is, moreover, a "yawning gap between the 'terrorism' signifier and the actual acts signified" (p. 1). "[V]irtually all of this activity," the editors pronounce *ex cathedra*, "refers to the *response* to acts of political violence not the violence itself" (original italics) (p. 1). Here again they offer no evidence for this curious assertion and assume, it would seem, all conventional terrorism studies address issues of homeland security.

In keeping with this critical orthodoxy that he has done much to define, Anthony Burke also asserts the "instability (and thoroughly politicized nature) of the unifying master-terms of our field: 'terror' and 'terrorism'" (p. 38). To address this he contends that a critical

stance requires us to "keep this radical instability and inherent politicization of the concept of terrorism at the forefront of its analysis." Indeed, "without a conscious reflexivity about the most basic definition of the object, our discourse will not be critical at all" (p. 38). More particularly, drawing on a jargon-infused amalgam of Michel Foucault's identification of a relationship between power and knowledge, the neo-Marxist Frankfurt School's critique of democratic false consciousness, mixed with the existentialism of the Third Reich's favorite philosopher, Martin Heidegger, Burke "questions the question." This intellectual potpourri apparently enables the critical theorist to "question the ontological status of a 'problem' before any attempt to map out, study or resolve it" (p. 38).

Interestingly, Burke, Booth, and the symposistahood deny that there might be objective data about violence or that a properly focused strategic study of terrorism would not include any prescriptive goodness or rightness of action. While a strategic theorist or a skeptical social scientist might claim to consider only the complex relational situation that involves as well as the actions, the attitude of human beings to them, the critical theorist's radical questioning of language denies this possibility.

The critical approach to language and its deconstruction of an otherwise useful, if imperfect, political vocabulary has been the source of much confusion and inconsequentiality in the practice of the social sciences. It dates from the relativist pall that French radical post structural philosophers like Gilles Deleuze and Felix Guattari, Foucault, and Jacques Derrida, cast over the social and historical sciences in order to demonstrate that social and political knowledge depended on and underpinned power relations that permeated the landscape of the social and reinforced the liberal democratic state. This radical assault on the possibility of either neutral fact or value ultimately functions unfalsifiably, and as a substitute for philosophy, social science, and a real theory of language.

The problem with the critical approach is that, as the Australian philosopher John Anderson demonstrated, to achieve a genuine study one must either investigate the facts that are talked about or the fact that they are talked about in a certain way. More precisely, as J.L. Mackie explains, "if we concentrate on the uses of language we fall between these two stools, and we are in danger of taking our discoveries about manners of speaking as answers to questions about what is there." Indeed, in so far as an account of the use of language spills over into ontology it is liable to be a confused mixture of what should be two distinct investigations: the study of the facts about which the language is used, and the study of the linguistic phenomena themselves.

It is precisely, however, this confused mixture of fact and discourse that critical thinking seeks to impose on the study of terrorism and infuses the practice of critical theory more generally. From this confused seed no coherent method grows.

#### What is To Be Done?

This ontological confusion notwithstanding, Ken Booth sees critical theory not only exposing the dubious links between power and knowledge in established terrorism studies, but also offering an ideological agenda that transforms the face of global politics. "[C]ritical knowledge," Booth declares, "involves understandings of the social world that attempt to stand outside prevailing structures, processes, ideologies and orthodoxies while recognizing that all conceptualizations within the ambit of sociality derive from particular social/historical conditions" (original italics) (p. 78). Helpfully, Booth, assuming the manner of an Old Testament prophet, provides his critical disciples with "big-picture navigation aids" (original italics) (p. 66) to achieve this higher knowledge. Booth promulgates fifteen commandments (as Clemenceau remarked of Woodrow Wilson's nineteen points, in a

somewhat different context, "God Almighty only gave us ten"). When not stating the staggeringly obvious, the Ken Commandments are hopelessly contradictory. Critical theorists thus should "avoid exceptionalizing the study of terrorism," "recognize that states can be agents of terrorism," and "keep the long term in sight." Unexceptional advice to be sure and long recognized by more traditional students of terrorism. The critical student, if not fully conversant with critical doublethink, however, might find the fact that she or he lives within "Powerful theories" that are "constitutive of political, social, and economic life" (6th Commandment, p. 71), sits uneasily with Booth's concluding injunction to "stand outside" prevailing ideologies (p. 78).

In his preferred imperative idiom, Booth further contends that terrorism is best studied in the context of an "academic international relations" whose role "is not only to interpret the world but to change it" (pp. 67–68). Significantly, academic—or more precisely, critical—international relations, holds no place for a realist appreciation of the status quo but approves instead a Marxist ideology of praxis. It is within this transformative praxis that critical theory situates terrorism and terrorists.

The political goals of those non-state entities that choose to practice the tactics of terrorism invariably seek a similar transformative praxis and this leads "critical global theorizing" into a curiously confused empathy with the motives of those engaged in such acts, as well as a disturbing relativism. Thus, Booth again decrees that the gap between "those who hate terrorism and those who carry it out, those who seek to delegitimize the acts of terrorists and those who incite them, and those who abjure terror and those who glorify it—is not as great as is implied or asserted by orthodox terrorism experts, the discourse of governments, or the popular press" (p. 66). The gap "between us/them is a slippery slope, not an unbridgeable political and ethical chasm" (p. 66). So, while "terrorist actions are always—without exception—wrong, they nevertheless might be contingently excusable" (p. 66). From this ultimately relativist perspective gang raping a defenseless woman, an act of terror on any critical or uncritical scale of evaluation, is, it would seem, wrong but potentially excusable.

On the basis of this worrying relativism a further Ken Commandment requires the abolition of the discourse of evil on the somewhat questionable grounds that evil releases agents from responsibility (pp. 74–75). This not only reveals a profound ignorance of theology, it also underestimates what Eric Voeglin identified as a central feature of the appeal of modern political religions from the Third Reich to Al Qaeda. As Voeglin observed in 1938, the Nazis represented an "attractive force." To understand that force requires not the abolition of evil [so necessary to the relativist] but comprehending its attractiveness. Significantly, as Barry Cooper argues, "its attractiveness, [like that of al Qaeda] cannot fully be understood apart from its evilness."

The line of relativist inquiry that critical theorists like Booth evince toward terrorism leads in fact not to moral clarity but an inspissated moral confusion. This is paradoxical given that the editors make much in the journal's introductory symposium of their "responsible research ethics." The paradox is resolved when one realizes that critical moralizing demands the "ethics of responsibility to the terrorist other." For Ken Booth it involves, it appears, empathizing "with the ethic of responsibility" faced by those who, "in extremis" "have some explosives" (p. 76). Anthony Burke contends that a critically self-conscious normativism requires the analyst, not only to "critique" the "strategic languages" of the West, but also to "take in" the "side of the Other" or more particularly "engage" "with the highly developed forms of thinking" that provides groups like Al Qaeda "with legitimizing foundations and a world view of some profundity" (p. 44). This additionally demands a capacity not only to empathize with the "other," but also to recognize that both Osama bin Laden in his

Messages to the West and Sayyid Qutb in his Muslim Brotherhood manifesto Milestones not only offer "well observed" criticisms of Western decadence, but also "converges with elements of critical theory" (p. 45). This is not surprising given that both Islamist and critical theorists share an analogous contempt for Western democracy, the market, and the international order these structures inhabit and have done much to shape.

#### **Histrionically Speaking**

Critical theory, then, embraces relativism not only toward language but also toward social action. Relativism and the bizarre ethicism it engenders in its attempt to empathize with the terrorist other are, moreover, histrionic. As Leo Strauss classically inquired of this relativist tendency in the social sciences, "is such an understanding dependent upon our own commitment or independent of it?" Strauss explains, if it is independent, I am committed as an actor and I am uncommitted in another compartment of myself in my capacity as a social scientist. "In that latter capacity I am completely empty and therefore completely open to the perception and appreciation of all commitments or value systems." I go through the process of empathetic understanding in order to reach clarity about my commitment for only a part of me is engaged in my empathetic understanding. This means, however, that "such understanding is not serious or genuine but histrionic." It is also profoundly dependent on Western liberalism. For it is only in an open society that questions the values it promotes that the issue of empathy with the non-Western other could arise. The critical theorist's explicit loathing of the openness that affords her histrionic posturing obscures this constituting fact.

On the basis of this histrionic empathy with the "other," critical theory concludes that democratic states "do not always abjure acts of terror whether to advance their foreign policy objectives... or to buttress order at home" (p. 73). Consequently, Ken Booth asserts: "If terror can be part of the menu of choice for the relatively strong, it is hardly surprising it becomes a weapon of the relatively weak" (p. 73). Zulaika and Douglass similarly assert that terrorism is "always" a weapon of the weak (p. 33).

At the core of this critical, ethicist, relativism therefore lies a syllogism that holds all violence is terror: Western states use violence, therefore, Western states are terrorist. Further, the greater terrorist uses the greater violence: Western governments exercise the greater violence. Therefore, it is the liberal democracies rather than Al Qaeda that are the greater terrorists.

In its desire to empathize with the transformative ends, if not the means of terrorism generally and Islamist terror in particular, critical theory reveals itself as a form of Marxist unmasking. Thus, for Booth "terror has multiple forms" (original italics) and the real terror is economic, the product it would seem of "global capitalism" (p. 75). Only the engagée intellectual academic finding in deconstructive criticism the philosophical weapons that reveal the illiberal neo-conservative purpose informing the conventional study of terrorism and the democratic state's prosecution of counterterrorism can identify the real terror lurking behind the "manipulation of the politics of fear" (p. 75).

Moreover, the resolution of this condition of escalating violence requires not any strategic solution that creates security as the basis for development whether in London or Kabul. Instead, Booth, Burke, and the editors contend that the only solution to "the world-historical crisis that is facing human society globally" (p. 76) is universal human "emancipation." This, according to Burke, is "the normative end" that critical theory pursues. Following Jürgen Habermas, the godfather of critical theory, terrorism is really a form of distorted communication. The solution to this problem of failed communication resides not only in

the improvement of living conditions, and "the political taming of unbounded capitalism," but also in "the telos of mutual understanding." Only through this telos with its "strong normative bias towards non violence" (p. 43) can a universal condition of peace and justice transform the globe. In other words, the only ethical solution to terrorism is conversation: sitting around an un-coerced table presided over by Kofi Annan, along with Ken Booth, Osama bin Laden, President Obama, and some European Union pacifist sandalista, a transcendental communicative reason will emerge to promulgate norms of transformative justice. As Burke enunciates, the panacea of un-coerced communication would establish "a secularism that might create an enduring architecture of basic shared values" (p. 46).

In the end, un-coerced norm projection is not concerned with the world as it is, but how it ought to be. This not only compounds the logical errors that permeate critical theory, it advances an ultimately utopian agenda under the guise of *soi-disant* cosmopolitanism where one somewhat vaguely recognizes the "human interconnection and mutual vulnerability to nature, the cosmos and each other" (p. 47) and no doubt bursts into spontaneous chanting of Kumbaya.

In analogous visionary terms, Booth defines real security as emancipation in a way that denies any definitional rigor to either term. The struggle against terrorism is, then, a struggle for emancipation from the oppression of political violence everywhere. Consequently, in this Manichean struggle for global emancipation against the real terror of Western democracy, Booth further maintains that universities have a crucial role to play. This also is something of a concern for those who do not share the critical vision, as university international relations departments are not now, it would seem, in business to pursue dispassionate analysis but instead are to serve as cheerleaders for this critically inspired vision.

Overall, the journal's fallacious commitment to emancipation undermines any ostensible claim to pluralism and diversity. Over determined by this transformative approach to world politics, it necessarily denies the possibility of a realist or prudential appreciation of politics and the promotion not of universal solutions but pragmatic ones that accept the best that may be achieved in the circumstances. Ultimately, to present the world how it ought to be rather than as it is conceals a deep intolerance notable in the contempt with which many of the contributors to the journal appear to hold Western politicians and the Western media.<sup>6</sup>

It is the exploitation of this oughtistic style of thinking that leads the critic into a Humpty Dumpty world where words mean exactly what the critical theorist "chooses them to mean—neither more nor less." However, in order to justify their disciplinary niche they have to insist on the failure of established modes of terrorism study. Having identified a source of government grants and academic perquisites, critical studies in fact does not deal with the notion of terrorism as such, but instead the manner in which the Western liberal democratic state has supposedly manipulated the use of violence by non-state actors in order to "other" minority communities and create a politics of fear.

#### Critical Studies and Strategic Theory—A Missed Opportunity

Of course, the doubtful contribution of critical theory by no means implies that all is well with what one might call conventional terrorism studies. The subject area has in the past produced superficial assessments that have done little to contribute to an informed understanding of conflict. This is a point readily conceded by John Horgan and Michael Boyle who put "A Case Against 'Critical Terrorism Studies'" (pp. 51–74). Although they do not seek to challenge the agenda, assumptions, and contradictions inherent in the critical approach, their contribution to the new journal distinguishes itself by actually having a

well-organized and well-supported argument. The authors' willingness to acknowledge deficiencies in some terrorism research shows that critical self-reflection is already present in existing terrorism studies. It is ironic, in fact, that the most clearly reflective, original, and *critical* contribution in the first edition should come from established terrorism researchers who critique the critical position.

Interestingly, the specter haunting both conventional and critical terrorism studies is that both assume that terrorism is an existential phenomenon, and thus has causes and solutions. Burke makes this explicit: "The inauguration of this journal," he declares, "indeed suggests broad agreement that there is a phenomenon called terrorism" (p. 39). Yet this is not the only way of looking at terrorism. For a strategic theorist the notion of terrorism does not exist as an independent phenomenon. It is an abstract noun. More precisely, it is merely a tactic—the creation of fear for political ends—that can be employed by any social actor, be it state or non-state, in any context, without any necessary moral value being involved.

Ironically, then, strategic theory offers a far more "critical perspective on terrorism" than do the perspectives advanced in this journal. Guelke, for example, propounds a curiously orthodox standpoint when he asserts: "to describe an act as one of terrorism, without the qualification of quotation marks to indicate the author's distance from such a judgement, is to condemn it as absolutely illegitimate" (p. 19). If you are a strategic theorist this is an invalid claim. Terrorism is simply a method to achieve an end. Any moral judgment on the act is entirely separate. To fuse the two is a category mistake. In strategic theory, which Guelke ignores, terrorism does not, ipso facto, denote "absolutely illegitimate violence."

Intriguingly, Stohl, Booth, and Burke also imply that a strategic understanding forms part of their critical viewpoint, Booth, for instance, argues in one of his commandments that terrorism should be seen as a conscious human choice. Few strategic theorists would disagree. Similarly, Burke feels that there does "appear to be a consensus" that terrorism is a "form of instrumental political violence" (p. 38). The problem for the contributors to this volume is that they cannot emancipate themselves from the very orthodox assumption that the word terrorism is pejorative. That may be the popular understanding of the term, but inherently terrorism conveys no necessary connotation of moral condemnation. "Is terrorism a form of warfare, insurgency, struggle, resistance, coercion, atrocity, or great political crime," Burke asks rhetorically. But once more he misses the point. All violence is instrumental. Grading it according to whether it is insurgency, resistance, or atrocity is irrelevant. Any strategic actor may practice forms of warfare. For this reason Burke's further claim that existing definitions of terrorism have "specifically excluded states as possible perpetrators and privilege them as targets," is wholly inaccurate (p. 38). Strategic theory has never excluded state-directed terrorism as an object of study, and neither for that matter, as Horgan and Boyle point out, have more conventional studies of terrorism.

Yet, Burke offers—as a critical revelation—that "the strategic intent behind the US bombing of North Vietnam and Cambodia, Israel's bombing of Lebanon, or the sanctions against Iraq is also terrorist." He continues: "My point is not to remind us that states practise terror, but to show how mainstream *strategic doctrines* are terrorist in these terms and undermine any prospect of achieving the normative consensus if such terrorism is to be reduced and eventually eliminated" (original italics) (p. 41). This is not merely confused, it displays remarkable nescience on the part of one engaged in teaching the next generation of graduates from the Australian Defence Force Academy. Strategic theory conventionally recognizes that actions on the part of state or non-state actors that aim to create fear (such as the allied aerial bombing of Germany in World War II or the nuclear deterrent posture of Mutually Assured Destruction) can be terroristic in nature. The problem for critical analysts like Burke is that they impute their own moral valuations to the term terror.

Strategic theorists do not. Moreover, the statement that this undermines any prospect that terrorism can be eliminated is illogical: you can never eliminate an abstract noun.

Consequently, those interested in a truly "critical" approach to the subject should perhaps turn to strategic theory for some relief from the strictures that have traditionally governed the study of terrorism, not to self-proclaimed critical theorists who only replicate the flawed understandings of those whom they criticize. Horgan and Boyle conclude their thoughtful article by claiming that critical terrorism studies has more in common with traditional terrorism research than critical theorists would possibly like to admit. These reviewers agree: they are two sides of the same coin.

#### Conclusion

In the looking glass world of critical terror studies the conventional analysis of terrorism is ontologically challenged, lacks self-reflexivity, and is policy oriented. By contrast, critical theory's ethicist, yet relativist, and deconstructive gaze reveals that we are all terrorists now and must empathize with those sub-state actors who have recourse to violence for whatever motive. Despite their intolerable othering by media and governments, terrorists are really no different from us. In fact, there is terror as the weapon of the weak and the far worse economic and coercive terror of the liberal state. Terrorists therefore deserve empathy and they must be discursively engaged.

At the core of this understanding sits a radical pacifism and an idealism that requires not the status quo but communication and "human emancipation." Until this radical postnational utopia arrives both force and the discourse of evil must be abandoned and instead therapy and un-coerced conversation must be practiced. In the popular ABC drama *Boston Legal* Judge Brown perennially referred to the vague, irrelevant, jargon-ridden statements of lawyers as "jibber jabber." The Aberystwyth-based school of critical internationalist utopianism that increasingly dominates the study of international relations in Britain and Australia has refined a higher order incoherence that may be termed Aber jabber. The pages of the journal of *Critical Studies on Terrorism* are its natural home.

#### **Notes**

- 1. Of course, it is not at all difficult to explain why the supposedly infrequent occurrence of "terrorist" acts invariably causes a disproportionate public impact: that is what terrorism as a tactic is designed to do (to spread fear). This is not an exceptional point. There may be any number of social issues that do not directly impinge on most people's lives but which the public expects a governmental response. Few in the developed world are necessarily affected by "ordinary crime" but it does not stop the public from being concerned to feel protected. Just because ordinary pecuniary crime may be relatively infrequent does not prevent a society from having a police force, courts service, prisons, and so on. What critical theorists appear to want to say is that there is a split between the perceptions of the general public (who are exposed to potential threats, and therefore can be manipulated by politicians) and academics who are less exposed, but who claim to be able to see through the machinations of politicians.
- 2. J. L. Mackie, "The Philosophy of John Anderson," *Australian Journal of Philosophy* 40 (1962), p. 272. See also John Anderson, "Ethics and Advocacy," *Studies in Empirical Philosophy* (Sydney: Angus & Robertson, 1962), p. 279.
- 3. This rather begs the question, why bother establishing this new journal in the first place because it exceptionalizes terrorism in every way.
- 4. See Barry Cooper, *New Political Religions or an Analysis of Modern Terrorism* (Columbia: University of Missouri Press, 2004), p. 6.

- 5. Leo Strauss, "Social Science and Humanism," in Leo Strauss, (Selected and introduced by Thomas L. Pangle) *The Rebirth of Classical Political Rationalism: An Introduction to the Thought of Leo Strauss—Essays and Lectures by Leo Strauss* (Selected and introduced by Thomas L. Pangle) (Chicago: University of Chicago Press, 1989), p. 10.
- 6. Interestingly, we catch a glimpse into the attitude of critical theory toward those who dissent from its worldview when Booth criticizes us for being "anti-intellectual," "deeply unhelpful," and "illogical" (p. 76). Booth attributes a quotation to us in which we supposedly critiqued the view that to "understand the causes of contemporary terrorism or empathize with the injustices which may be driving it" confers a "legitimacy which demands empathy" (p. 76). Evidently, the journal's much advertised "responsible research ethics" do not extend to the responsibility for accurate quotation. The basis of Booth's quotation derives not from its actual source (the journal, *International Affairs*), but from an unpublished conference paper presented to the 2007 Annual Meeting of the American Political Science Association, by Jackson along with two other editors of the journal that serially misrepresents our argument.
- 7. That is why the concept of mutually assured destruction during the Cold War was routinely referred to as the balance of terror. As Thomas Schelling noted: "The concept of 'massive retaliation' is terrorist." He continued: "I imply nothing derogatory or demeaning about strategic nuclear forces by emphasizing the traditional expectation that their primary use is to deter or intimidate, and thereby influence behavior, through the threat of enormous civilian damage." Thomas Schelling, *Choice and Consequence: Perspectives of an Errant Economist* (Cambridge, MA: Harvard University Press, 1984), p. 315.